

Water and Waste Water: Some Broader Issues

John Freebairn
The University of
Melbourne

Context, Ideals, and Current Situation: Water Allocation

- Water is scarce with competing uses:
 - Households
 - Industry, including electricity generation
 - Irrigation
 - Environment
- Allocate water to different uses to equate marginal social benefits across each use
- Current allocation of water is far from efficient

Context, Ideals, and Current Situation: Infrastructure Provision

- Context:
 - Water and sewerage treatment, pipes, etc
 - Subject to economies of scale
 - Average and marginal cost varies by region and location
 - Implies natural monopoly and government intervention
- Ideal:
 - Invest to point where marginal benefits equal marginal cost
- Tasmania has problems

Market Water Price

- Costs of water to society equals
 - Opportunity cost of water at source
 - +
 - Cost of treatment and delivery
 - +
 - Cost of any externality associated with use and waste disposal
- If set price equal to marginal cost, then price
 - Allocates available supply to most valued uses, and
 - Signals returns to investment

Attraction of Markets

- Efficient allocator if no market failures, both:
 - now, and
 - in response to changing circumstances
- Signals new investment options to adopt
- Effectively captures information held by different users of and investors in water
- Takes much of the story out of politics
- By comparison, regulations on usage are blunt instruments, they are slow to change, and ultimately they become political bad news

A Simple Example of How a Market for Water Works

- Suppose
 - User A values a ML at \$30
 - User B values a ML at \$50
- It pays A to sell to B, say at \$40
 - Both gain \$10 each
 - National efficiency gains by \$20
- The \$40 price signals the return for investment to increase water and to increase the efficiency of water use

Some Limitations with Water Markets

- Markets require clear property rights and a supporting information system
- Important market failures:
 - Public good properties of most environmental amenity benefits
 - Natural monopoly in infrastructure
 - Some water use externalities
- Therefore, need a mixed market and government intervention system

Infrastructure to Treat and Deliver Water: Some Issues

- Scale economies mean natural monopoly and need for regulation
- Relevant costs for efficiency include:
 - Operating costs
 - Repairs and maintenance costs
 - Evaporation, seepage and wastage losses
 - New investment costs
 - Sometimes a scarcity rent to ration limited capacity

Equity Concerns with Markets for Water

- Market transfers are voluntary and mutually beneficial transactions
- Water as a necessity of life
 - There are many “necessities of life”
 - A small share of total expenditure
- A second best political compromise
 - A two block price schedule
 - provide each person with a low price (or zero) “basic quantity”, and then a volumetric charge set at marginal cost
 - “Basic quantity” less than 5% of total use of water